ANNUAL FINANCIAL REPORT

SEPTEMBER 30, 2024

TABLE OF CONTENTS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

	Page <u>Number</u>
FINANCIAL SECTION	
Independent Auditor's Report	1 - 3
Management's Discussion and Analysis	4 - 8
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	9
Statement of Activities	10
Fund Financial Statements:	
Balance Sheet – Governmental Funds	11
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	12
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	13
Notes to Financial Statements	14 - 27
Required Supplementary Information:	
Schedule of Changes in Net Pension Liability and Related Ratios	28 - 29
Schedule of Employer Contributions	30
Notes to Required Supplementary Information	31
Supplementary Information:	
Schedule of Expenditures by Object	32 - 33
Schedule of Indirect Costs	34
Schodula of Fringa Banafits	25

SINGLE AUDIT SECTION

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	36 - 37
Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the <i>Uniform Guidance</i> and the <i>Texas Grant</i>	
Management Standards	38 – 40
Schedule of Expenditures of Federal and State Awards	41 - 46
Notes to Schedule of Expenditures of Federal and State Awards	47
Schedule of Findings and Questioned Costs	48
Summary Schedule of Prior Audit Findings	49



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INDEPENDENT AUDITOR'S REPORT

Executive Committee Heart of Texas Council of Governments Waco, Texas

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities and the major fund of the Heart of Texas Council of Governments (the "Council"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Council as of September 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Council and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for twelve months beyond the financial statement due date, including any currently know information that may raise substantial doubt shortly thereafter.



Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and pension information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Council's basic financial statements. The supplemental schedules as listed in the table of contents and the Schedule of Expenditures of Federal and State Awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the Texas Grant Management Standards (TxGMS), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedules and the Schedule of Expenditures of Federal and State Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 20, 2025, on our consideration of the Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

Waco, Texas

February 20, 2025

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MANAGEMENT'S DISCUSSION AND ANALYSIS

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Management's Discussion and Analysis

This section of the Heart of Texas Council of Governments' (the "Council") annual report offers a narrative overview and analysis of the financial activities for the fiscal year ended September 30, 2024. We encourage readers to consider the information presented here in conjunction with the accompanying financial statements, notes to the financial statements, and supplemental schedules.

FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the Council exceeded its liabilities and deferred inflows of resources as of September 30, 2024, by \$3,463,762 (net position). Of this amount, \$645,504 represents the balance of unrestricted net position of the Council.
- The Council's total net position decreased by \$65,397 during the fiscal year.
- As of the close of the current fiscal year, the Council's General Fund reported an ending fund balance of \$663,031, an increase of \$99,772 in comparison with the prior year.
- As of September 30, 2024, unassigned fund balance in the General Fund was \$642,587.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Council's basic financial statements. These statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-wide Financial Statements – The government-wide statements are designed to provide readers with a broad overview of the Council's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all the Council's assets, deferred outflows/inflows of resources and liabilities with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of the financial position of the Council.

The Statement of Activities presents information showing how the Council's net position changed during the fiscal year. All changes in net position are reported when an event that gives rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused compensated absences). The government-wide financial statements can be found on pages 9 and 10 of this report.

Fund Financial Statements – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Council, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental Funds – Governmental funds are used to account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide statements. By doing so, readers may better understand the long-term impact of the Council's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Council maintains only one governmental fund, the General Fund.

The Council's Board approves a financial plan for revenue and expenditures. Although the financial plan is reviewed and approved by the Council's Board, it is not considered a legally adopted annual budget or appropriation. Accordingly, comparative budget and actual results are not presented in this report.

The basic governmental fund financial statements can be found on pages 11 through 13 of this report.

Notes to the financial statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the governmental fund financial statements.

Other information – In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the Council's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found immediately following the notes to the financial statements.

In addition to the required supplementary information, this report also includes other supplementary information including indirect costs and fringe benefit schedules as well as an additional schedule of expenditures by object. Other supplementary information can be found immediately following the required supplementary information.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the Council's case, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$3,463,762 as of September 30, 2024.

HEART OF TEXAS COUNCIL OF GOVERNMENTS' NET POSITION

	Government	Governmental Activities				
	2024	2023				
Current and other assets Capital assets Total assets	\$ 3,820,133 4,854,784 8,674,917	\$ 1,695,145 5,568,097 7,263,242				
Deferred outflows of resources	210,876	227,458				
Current liabilities Noncurrent liabilities Total liabilities	1,247,036 2,262,269 3,509,305	1,022,668 2,823,913 3,846,581				
Deferred inflows of resources	1,912,726	114,960				
Net position: Net investment in capital assets Unrestricted	2,818,258 <u>645,504</u>	3,016,990 512,169				
Total net position	\$ 3,463,762	\$ 3,529,159				

By far, the largest portion of the Council's net position (81%) reflects its investment in capital assets (e.g., land, buildings, equipment, vehicles, and right to use assets), less any related outstanding debt that was used to acquire those assets. The Council uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the Council's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining balance of \$645,504 is unrestricted and may be used to meet the Council's ongoing obligations to its citizens and creditors.

Analysis of the Council's Operations – The following table provides a summary of the Council's operations for the year ended September 30, 2024.

HEART OF TEXAS COUNCIL OF GOVERNMENTS' CHANGES IN NET POSITION

	Governmental Activities			
	2024	2023		
Revenues:				
Program revenues:				
Charges for services	\$ 436,272	\$ 429,622		
Operating grants and contributions	8,418,825	7,702,479		
General revenues:	27:22722	. , ,		
Membership dues	62,032	61,912		
Miscellaneous	85,761	35,116		
Unrestricted investment income	56,492	21,660		
Total revenues	9,059,382	8,250,789		
Everyone of the allegation of indicate costs.				
Expenses after allocation of indirect costs:	210 511	412.047		
General government	318,511	412,047		
Aging	3,617,013	3,193,493		
Transportation	1,921,252	1,564,082		
Emergency communications	1,496,272	946,007		
Homeland security	694,124	443,987		
Health and human services	436,871	425,918		
Environmental quality	277,496	321,812		
Criminal justice	147,253	147,562		
Community development	11,384	14,052		
Economic development	189,569	174,818		
Interest on long-term debt	15,034	19,972		
Total expenses after allocation				
of indirect costs	9,124,779	7,663,750		
Change in net position	(65,397)	587,039		
Net position, beginning	3,529,159	2,942,120		
Net position, ending	\$ 3,463,762	\$ 3,529,159		

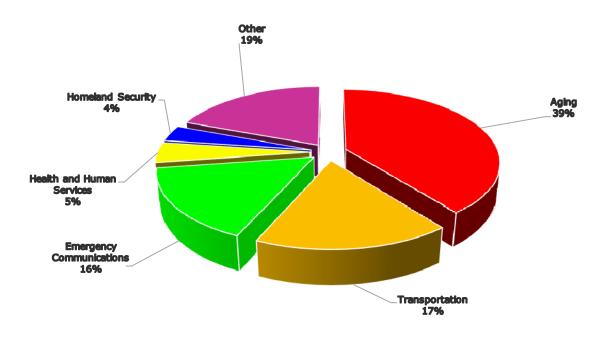
The Council experienced an increase in revenues of \$808,593 or 10% from 2023. Expenses increased by \$1,461,029 or 19% from the prior year. The Council's operations are driven primarily by federal and state grant funding, which can vary significantly from year to year. The current year saw significant increases in expenses in the Aging program (\$423,520), the Transportation program (\$357,170), the Homeland Security program (\$250,137) and the State Emergency Communications program (\$550,265).

FINANCIAL ANALYSIS OF THE GENERAL FUND

The focus of the Council's governmental fund is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the Council's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the Council's governmental fund reported an ending fund balance of \$663,031, an increase of \$99,772 from the prior year.

Governmental Fund Expenditures by Function



CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets

The Council's investment in capital assets for its governmental activities as of September 30, 2024, amounts to \$4,854,784 (net of accumulated depreciation). This investment in capital assets consists of the following:

HEART OF TEXAS COUNCIL OF GOVERNMENTS' CAPITAL ASSETS AT YEAR-END

	Governmental Activities				
	2024			2023	
Capital assets:					
Land	\$ 69	90,000	\$	690,000	
Buildings and improvements	•	57,509		2,867,509	
Machinery and equipment	3,56	57,828		3,648,271	
Right to use	6,23	17,747		6,217,747	
Less accumulated depreciation	(8,48	38 <u>,300</u>)		(7,855,430)	
Total capital assets,					
net of accumulated depreciation	\$ 4,85	54,784	\$	5,568,097	

Capital asset additions and deletions during the year included the following:

- \$12,184 for the purchase and installation of a new AC/Heat unit for the Workforce building.
- Fully depreciated trailers valued at \$92,627 were returned to counties by the Department of Emergency Management.

Additional information on the Council's capital assets can be found on page 20 of this report.

Long-term Debt

At the end of the current fiscal year, the Council had total long-term liabilities outstanding of \$2,178,985.

	Beginning Balances		5 5		Decreases		Ending Balances		Amount Due in One Year	
Governmental Activities:										
Notes payable	\$	262,791	\$	-	\$	224,147	\$	38,644	\$	38,644
Leases		2,151,880		-		265,020		1,886,860		266,430
SBITA payable		136,436		-		25,414		111,022		26,318
Compensated absences		149,839		123,311		130,691		142,459		128,213
Total	\$	2,700,946	\$	123,311	\$	645,272	\$	2,178,985	\$	459,605

Additional information on the Council's long-term debt can be found on page 21 through 22 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S ANNUAL FINANCIAL PLAN

The Council is dependent on federal, state and local funding, which can vary widely from year to year. The federal and state economic condition and budget deficits can impact the reauthorization of funds available to local governments. It should be noted that the Council does not know of any significant factors that would affect the financial plan for the fiscal year 2025.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Council's finances. If you have questions about this report or need any additional information, please contact the Deputy Executive Director of Administration at 1514 South New Road, Waco, Texas, 76711.

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BASIC FINANCIAL STATEMENTS

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STATEMENT OF NET POSITION

SEPTEMBER 30, 2024

	Governmental <u>Activities</u>
ASSETS	
Cash and investments	\$ 1,085,320
Receivables:	706 022
Grantors	796,933
Lease Other	1,910,066
	7,370
Prepaid expenses	20,444
Capital assets: Land	600,000
Buildings and improvements	690,000 2,867,509
Machinery and equipment	3,567,828
Right to use	6,081,311
Subscription	136,436
Less: accumulated depreciation	(8,488,300)
Total capital assets	4,854,784
Total assets	8,674,917
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows of resources related to pensions	210,876
Total deferred outflows of resources	210,876
LIABILITIES	
Accounts payable	356,700
Unearned revenue	95,409
Due to HOTEDD	747,076
Accrued liabilities Noncurrent liabilities:	47,851
Due within one year:	
Note payable	38,644
Leases	266,430
Subscription	26,318
Compensated absences	128,213
Due in more than one year:	•
Leases	1,620,430
Subscription	84,704
Compensated absences	14,246
Net pension liability	83,284
Total liabilities	3,509,305
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows of resources related to pensions	2,660
Deferred inflows of resources related to leases	1,910,066
Total deferred inflows of resources	1,912,726
rotal deletted filliows of resources	1,512,720
NET POSITION	
Net investment in capital assets	2,818,258
Unrestricted	645,504
Total actions Wen	# 2.4C2.7C2
Total net position	<u>\$ 3,463,762</u>

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2024

				Progran	n Revenues	Net	(Expense)
			Expenses After	Charges	Operating		venue and
		Indirect Cost	Allocation of	for	Grants and		nanges in
Functions/Programs	Expenses	Allocation	Indirect Costs	Services	Contributions	Ne	t Position
Governmental activities:							
General government	\$ 318,511	\$ -	\$ 318,511	\$ 436,272	\$ -	\$	117,761
Aging	3,245,928	371,085	3,617,013	-	3,639,322		22,309
Transportation	1,770,322	150,930	1,921,252	-	1,589,698		(331,554)
Emergency communications	1,411,813	84,459	1,496,272	-	1,460,589		(35,683)
Health and human services	303,540	133,331	436,871	-	421,041		(15,830)
Homeland security	599,412	94,712	694,124	-	689,262		(4,862)
Economic development	134,222	55,347	189,569	-	186,353		(3,216)
Criminal justice	109,462	37,791	147,253	-	146,429		(824)
Environmental quality	249,834	27,662	277,496	-	273,488		(4,008)
Community development	8,192	3,192	11,384	-	12,643		1,259
Indirect costs	958,509	(958,509)	-	-	-		-
Interest on long-term debt	15,034		15,034				(15,034)
Total governmental activities	\$ 9,124,779	<u>\$ -</u>	\$ 9,124,779	\$ 436,272	\$ 8,418,825		(269,682)
		General revenue	es:				
		Membership d	lues				62,032
		Miscellaneous	income				85,761
		Unrestricted in	nvestment income				56,492
		Total ge	eneral revenues				204,285
		Cha	ange in net position				(65,397)
		Net position, be	ginning				3,529,159
		Net position, en	ding			\$	3,463,762

BALANCE SHEET GOVERNMENTAL FUNDS

SEPTEMBER 30, 2024

	General
ASSETS Cash and investments Due from grantor agencies Lease receivable Other receivables Prepaid items Total assets	\$ 1,085,320 796,933 1,910,066 7,370 20,444 3,820,133
LIABILITIES AND FUND BALANCES	
Liabilities: Accounts payable Accrued liabilities Unearned revenue Due to HOTEDD Total liabilities	356,700 47,851 95,409 747,076 1,247,036
DEFERRED INFLOWS OF RESOURCES	1 010 066
Lease related Total deferred inflows of resources	1,910,066 1,910,066
Fund balance: Nonspendable - prepaid items Unassigned Total fund balance	20,444 642,587 663,031
Total liabilities and fund balance	\$ 3,820,133
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds.	\$ 4,854,784
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(2,262,269)
Deferred outflows/inflows of resources related to pensions are not reported in the funds.	208,216
Net position of governmental activities	\$ 3,463,762

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

		General
REVENUES		
Federal	\$	4,173,150
State		3,208,840
Local		304,515
Program income/in-kind match		835,105
Lease income		465,549
Membership dues		62,032
Investment income		10,191
Total revenues	_	9,059,382
EXPENDITURES		
Current:		
General government		248,672
Aging		3,530,896
Transportation		1,540,866
Emergency communications		1,439,648
Health and human services		404,039
Homeland security		320,102
Economic development		175,435
Criminal justice		137,861
Environmental quality		270,429
Community development		11,496
Debt service:		E14 E01
Principal		514,581
Interest		15,034
Capital outlay		350,551
Total expenditures		8,959,610
EXCESS (DEFICIENCY) OF REVENUES		
OVER (UNDER) EXPENDITURES		99,772
NET CHANGE IN FUND BALANCES		99,772
FUND BALANCE, BEGINNING		563,259
FUND BALANCE, ENDING	\$	663,031

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2024

Net change in fund balances - total governmental funds:	\$	99,772
Amounts reported for Governmental Activities in the Statement of Activities are different because:		
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount that depreciation expense exceeded capital		
outlay for the year.		(713,313)
Governmental funds report repayment of the principal on long-term debt as an expenditure. In contrast, the Statement of Activities treats such repayments as a reduction in long-term liabilities.		514,581
Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds.		33,563
Change in net position of governmental activities	<u>\$</u>	(65,397)

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NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2024

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Heart of Texas Council of Governments (the "Council") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following represents the significant accounting policies and practices used by the Council.

A. <u>Description of the Reporting Entity</u>

The Council is a voluntary organization of local governmental units within Central Texas, created by the State of Texas under Article 1011M, V.A.C.S. and recognized as a political subdivision of the State. The stated purpose of the Council is the improvement of the health, safety and general welfare of its citizens and the planning for the future development of the region. It does not have any legislative or taxing authority. The region served includes Bosque, Falls, Freestone, Hill, Limestone and McLennan counties of Texas.

The Council does not have any component units required to be included within its financial reporting entity.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all the activities of the Council.

The statement of activities demonstrates the degree to which the direct expenses of a given function or identifiable activity are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or identifiable activity. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenue are reported instead as *general revenue*.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting.* Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be *available* when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Council considers revenue to be available if it is collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Grant revenue, rent revenue, membership dues and interest are susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the Council.

The Council reports the following major governmental fund:

The **General Fund** is the Council's only fund. It accounts for all financial resources of the Council.

D. <u>Use of Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

E. Assets, Deferred Inflows and Outflows of Resources, Liabilities and Equity

Cash and Investments

Cash is considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The Council may invest its excess funds in any instruments authorized by the Public Funds Investment Act of Texas. Investments authorized under this Act include, but are not limited to, the following: obligations of the United States or its agencies and instrumentalities; direct obligations of the State of Texas or its agencies and instrumentalities; collateralized mortgage obligations directly issued by a federal agency or instrumentality of the United States, the underlying security for which is guaranteed by an agency or instrumentality of the United States; other obligations, the principal and interest of which are unconditionally guaranteed or insured by, or backed by the full faith and credit of, the State of Texas or the United States or their respective agencies and instrumentalities; certificates of deposit issued by a state or financial institution domiciled in the State of Texas which is guaranteed or insured by the Federal Deposit Insurance Corporation ("FDIC") or otherwise secured; and certain repurchase agreements.

The Council's investments consist of investments in qualifying external investment pools. The Council's investment in pools is reported at the net asset value per share (which approximates fair value) even though it is calculated using the amortized cost method. The Council's investment pool has a redemption notice period of one day and may redeem daily. The investment pool's authority may only impose restrictions on redemptions in the event of a general suspension of trading on major securities markets, general banking moratorium or national state of emergency that affects the pool's liquidity.

Due from Grantor Agencies

Due from grantor agencies represents amounts due from federal and state agencies for the various programs administered by the Council. The receivable includes amounts due on programs closed out and those in progress as of September 30, 2024.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Capital Assets

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Capital assets are defined by the Council as assets with an initial, individual cost of more than \$5,000 and an estimated useful life of more than two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition cost, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Assets are depreciated using the straight-line method over the following useful lives:

Assets	Years
Buildings and improvements	40
Machinery and equipment	3 - 7
Right to use:	
Facility	25
Office space and parking	4
Equipment	5
Subscription	5

Unearned Revenue

Unearned revenue represents amounts received from grantors or program income received in excess of qualifying expenditures for programs in progress as of September 30, 2024.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The Council has the following items related to its pension plan that qualify for reporting in this category:

- Differences between expected and actual experience
- Changes in actuarial assumptions
- Contributions made subsequent to the measurement date.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Council has the following types of items related to its pension plan that qualify for reporting in this category:

- Differences between expected and actual experience
- Net difference between projected and actual investment earnings.

Compensated Absences

Employees in regular full-time positions with less than three years of service accumulate annual leave at a rate of one day per month. Employees with more than 3 years, but less than 10 years of service accumulate annual leave at a rate of 15 days per year. Employees with 10 or more years of service accumulate leave at a rate of 20 days per year. Employees may accumulate up to 45 days annual leave. Leave of more than 45 days must be taken in the year accumulated.

However, employees who have 15 or more years of service and who have reached the maximum of 45 days of accrued vacation may be paid for up to 2 weeks of accumulated unused vacation time on December 31st, if the Executive Director determines that it is warranted and in the best interest of the Council

Employees in regular full-time and regular part-time positions accumulate sick leave at the rate of one day per month. Employees may accumulate up to 45 days of sick leave. There is no liability for accumulated unpaid sick leave since the Council does not have a policy to pay any amounts when employees separate from services with the Council.

All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Leases

The Council has entered into various lease agreements as both lessee and lessor. Key estimates and judgments related to leases include how the Council determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Council uses the interest rate charged by the lessor as the discount rate, if available. When the interest rate charged by the lessor is not provided, the Council generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the non-cancellable period of the lease and periods with one-way options to extend if it is reasonably certain that the party will exercise the option.
- Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Council is reasonably certain to exercise.

The Council monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability or lease asset.

Lessee. The Council is a lessee for noncancellable leases of equipment, office space, and a facility. The Council recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. At the commencement of a lease, the Council initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Lessor. The Council is a lessor in an arrangement for a building. In both the government-wide financial statements and the governmental fund financial statements, the Council initially measures the lease receivable and a deferred inflow of resources for the present value of payments expected to be made during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments made. The deferred inflow of resources is recognized as revenue on a systematic basis over the life of the lease.

Subscription-Based Information Technology Arrangements

The Council has an agreement for a subscription-based IT arrangement (SBITA). The Council recognizes a liability and an intangible right-to-use asset in the government-wide financial statements.

At the commencement of a SBITA, the Council initially measures the liability at the present value of payments expected to be made during the agreement term. Subsequently, the liability is reduced by the principal portion of payments made. The asset is initially measured as the initial amount of the liability, adjusted for payments made at or before the commencement date, plus certain initial direct costs. Subsequently, the asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to SBITAs include how the Council determines (1) the discount rate it uses to discount the expected payments to present value, (2) agreement term, and (3) agreed upon payments.

- The Council uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Council generally uses its estimated incremental borrowing rate as the discount rate.
- The agreement term includes the noncancellable period of the SBITA.
- The agreed upon payments included in the measurement of the liability are composed of fixed payments and purchase option price that the Council is reasonably certain to exercise.

The Council monitors changes in circumstances that would require a remeasurement of its SBITA and will remeasure the asset and liability if certain changes occur that are expected to significantly affect the amount of the liability. These right to use assets are reported with other capital assets and liabilities are reported with long-term debt on the statement of net position.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Texas County and District Retirement System ("TCDRS") and additions to/deductions from TCDRS's fiduciary net position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Fund balances of governmental funds classified as restricted are balances with constraints placed on the use of resources by grantors.

Fund Balance Flow Assumption

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Council considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Council considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

Net Position Flow Assumption

Sometimes the Council will fund outlays for a particular purpose from both restricted (e.g., restricted grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Council's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

F. Revenues and expenditures/expenses

Program Revenues

Amounts reported as program revenues include 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

Federal, State, and Local Grant Revenues

Grant revenue is recognized when program expenditures are incurred in accordance with program guidelines. Such revenue is subject to review by the funding agency and may result in disallowance in subsequent periods.

Indirect Costs

General and administrative costs are recorded as indirect costs in the Council's accounting system and allocated to grants based upon a negotiated indirect cost rate. Indirect costs are defined by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* as costs "(a) incurred for a common or joint purpose benefiting more than one cost objective, and (b) not readily assignable to the cost objectives specifically benefited without effort disproportionate to the results achieved."

The Council's indirect cost rate is based upon prior cost experience, documented by a cost allocation plan. It is the Council's policy to utilize a fixed rate that is used for billing purposes during the fiscal year. The Council uses a fixed-rate plus carry-forward provision. The rates are based on projected costs submitted in a Cost Allocation Plan. Final costs not recovered by the billing rates are allowed to be recovered in succeeding years.

Matching Funds

In accordance with the terms and provisions of various grant contracts, the Council is required to provide a specified percentage of local matching funds to support certain grant programs.

Member Government Dues

All member governments are required to pay dues to the Council. Dues are determined annually and are recognized as revenues when assessed because they are measurable and are collectible within the current period.

In-Kind and Contributed Services

Local contributions, which include contributed services provided by individuals, private organizations and local governments, are used to match federal and state administered funding on various grants. Contributed services are therefore recorded as revenue and expenditures in the individual grants. The amount of such services is recorded in the accompanying financial statements at the estimated fair value at the date of service.

2. BUDGETARY INFORMATION

The Council's financial plan is controlled at the fund and grant level with management authorized to make transfers of budgeted amounts between object class levels within a fund or grant, within restrictions imposed by grantor agencies. The Executive Committee approves the financial plan for revenue and expenditures. The financial plan is made on a project (grant) basis, spanning more than one year. Appropriations for all grant projects lapse at the end of a contract period, which may not necessarily coincide with the fiscal year-end of the Council. Although the financial plans are reviewed and approved by the Council's Executive Committee, they are not considered legally adopted annual budgets or appropriations. Accordingly, comparative budget and actual results are not presented in this report.

3. DETAILED NOTES ON ALL FUNDS

Cash Deposits with Financial Institutions

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the Council's deposits may not be returned to it. State statutes require that all the Council's deposits in financial institutions be fully collateralized by U. S. government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a fair value of not less than the principal amount of deposits. As of September 30, 2024, the Council's deposit balance was entirely covered by FDIC insurance.

Investments

The Council invests in a local government investment pool. As of September 30, 2024, the Council had the following investment:

	Net Asset	Weighted Average	Standard & Poor's
Investment Type	Value	Maturity (Days)	Current Rating
TexPool	s 692.65	18 26	ΔΔΔm

TexPool is a qualifying external investment pool that measures for financial reporting purposes all its investments at amortized cost. The Council's investment in this pool is reported at the net asset value per share (which approximates fair value) even though it is calculated using the amortized cost method.

Interest Rate Risk. In accordance with its investment policy, the Council manages its exposure to declines in fair market values by limiting the weighted average maturity of the investment portfolios to a maximum of 180 days.

Credit Risk. It is the Council's policy to limit its investments to investment types with an investment quality rating not less than A or its equivalent by a nationally recognized statistical rating organization.

Lease Receivable

On January 1, 2013, the Council entered into an agreement as lessor to lease a building to the Heart of Texas Workforce Development Board (HOTWDB) for the operation of the Workforce Center. A new lease agreement was signed and effective as of January 1, 2024.

A summary of the Council's lease receivable as of September 30, 2024, is as follows:

			Amount		
		Initial	of Initial	Interest	Lease
	Interest	Year of	Lease	Current	Receivable
Purpose of Lease	Rate	Lease	Receivable	Year	9/30/24
Right to Use:					
Building	3.5%	2024	\$ 2,693,938	\$ 55,303	\$ 1,910,066

Capital Assets

Capital asset activity for the year ended September 30, 2024, is as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Government activities:				
Capital assets, not being depreciated:				
Land	<u>\$ 690,000</u>	<u> </u>	<u>\$ -</u>	\$ 690,000
Total capital assets not being depreciated	690,000		<u> </u>	690,000
Capital assets, being depreciated:				
Buildings and improvements	2,867,509	-	-	2,867,509
Machinery and equipment	3,648,271	12,184	92,627	3,567,828
Right to use:				
Facility	6,012,277	-	-	6,012,277
Office space and parking	35,785	-	=	35,785
Equipment	33,249	-	=	33,249
Subscription	136,436			136,436
Total capital assets being depreciated	12,733,527	12,184	92,627	12,653,084
Less accumulated depreciation:				
Buildings and improvements	1,451,002	70,250	-	1,521,252
Machinery and equipment	2,429,378	355,620	92,627	2,692,371
Right to use:				
Facility	3,921,050	261,403	-	4,182,453
Office space and parking	31,311	4,473	=	35,784
Equipment	22,689	6,464	-	29,153
Subscription		<u>27,287</u>		27,287
Total accumulated depreciation	7,855,430	725,497	92,627	8,488,300
Total capital assets, being depreciated, net	4,878,097	(713,313)		4,164,784
Governmental activities capital assets, net	\$ 5,568,097	<u>\$ (713,313</u>)	<u>\$ -</u>	\$ 4,854,784

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General government	\$ 82,023
Aging	99,111
Transportation	385,671
Emergency communications	59,581
Homeland security	26,787
Health and human services	37,501
Environmental quality	8,036
Criminal justice	10,715
Economic development	16,072
Total depreciation expense - governmental activities	<u>\$ 725,497</u>

Due to HOTEDD

The amount shown as "Due to HOTEDD" in the financial statements is owed to the Heart of Texas Economic Development District under the terms of a lease agreement. Under the terms of the agreement, rental revenues received by the Council for the rental of a building (see disclosure above) are first used to pay related debt service payments, insurance and maintenance costs. Any remaining rental receipts are owed to HOTEDD and must be used by HOTEDD for economic development projects.

Additionally, the Council serves as HOTEDD's fiscal agent. Accordingly, a proportionate share of the Council's pooled cash is also part of the "Due to HOTEDD" balance.

Long-term Debt

A summary of long-term liability activity for the year ended September 30, 2024, is as follows:

	I	Beginning					Ending	Am	ount Due
	Balance		Balance Additions Reductions		Balance		in One Year		
Governmental activities:									
Notes payable	\$	262,791	\$	-	\$ 224,147	\$	38,644	\$	38,644
Leases		2,151,880		-	265,020		1,886,860		266,430
SBITA payable		136,436		-	25,414		111,022		26,318
Compensated absences		149,839		123,311	 130,691		142,459		128,213
Total	\$	2,700,946	\$	123,311	\$ 645,272	\$	2,178,985	\$	459,605

Notes Payable

The Council issued a note payable for the purchase of land, a building, and related furnishings. The note was issued in 2004 in an original amount of \$2,975,000, has an interest rate of 4.937%, and a maturity date of November 2024.

The following is a schedule of the future minimum payments under these agreements:

Year Ending	Principal	Interest	 Total
2025	38,644	217	 38,861
Total	<u>\$ 38,644</u>	<u>\$ 217</u>	\$ 38,861

Leases

The Council has entered into multiple leases as lessee for a facility, office space and parking, and equipment. The lease terms range from 48 to 300 months. The Council is required to make monthly payments ranging from \$249 to \$21,643.

A summary of the governmental activities long-term lease payable as of September 30, 2024, is as follows:

	Interest	Initial Year of	Amount of Initial	Interest Current	Amounts Outstanding
Purpose of Lease	Rate	Lease	Lease Liability	Year	9/30/24
Right to Use:					
Facility	3.50%	2008	\$ 6,012,277	\$ 6,230	\$ 1,882,441
Office space and parking	3.50%	2019	35,785	49	-
Postage meter	3.50%	2020	19,541	203	3,675
Copier	3.50%	2020	13,708	82	744
Totals				<u>\$ 6,564</u>	<u>\$ 1,886,860</u>

Annual lease payments to maturity are as follows:

	 Lease Paya				
Year Ending					Total
September 30,	Principal	In	terest	Re	quirements
2025	\$ 266,430	\$	5,559	\$	271,989
2026	262,775		4,726		267,501
2027	263,541		3,960		267,501
2028	272,335		3,191		275,526
2029	273,129		2,397		275,526
2030-2031	 548,650		2,401	_	551,051
Totals	\$ 1,886,860	\$	22,234	\$	1,909,094

SBITA Payable

During the fiscal year, the Council held a subscription for the use of software. An initial subscription liability was recorded in the amount of \$136,436. As of September 30, 2024, the value of the subscription liability is \$111,022. The Council is required to make annual fixed payments of \$2,482. The subscriptions have an interest rate of 3.5%. The value of the right to use asset, net of accumulated depreciation, as of September 30, 2024, is \$109,149.

Debt service requirements on SBITA payable as of September 30, 2024, are as follows:

Year Ending	Governmental Activities - SBITA						
September 30	Principal		Principal Interest			Total	
2025	\$	26,318	\$	3,466	\$	29,784	
2026		27,254		2,530		29,784	
2027		28,223		1,561		29,784	
2028		29,227		557		29,784	
Total	\$	111,022	\$	8,114	\$	119,136	

Risk Management

The Council is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Council maintains workers' compensation and other risks of loss coverage through commercial insurance carriers. The Council management believes such coverage is sufficient to preclude any significant uninsured losses to the Council. There have been no significant reductions in insurance coverage from coverage in the prior year or settlements that have exceeded insurance coverage in the past three fiscal years.

Contingencies

The Council contracts with local governments or other local delegate agencies to perform the specific services set forth in certain grant agreements. The Council disburses grant funds to the delegate agencies based on monthly expenditure reports received from each delegate agency.

Each delegate agency is required to have an independent audit at least once every two years. The Council requires each delegate agency to submit a copy of the audit reports. If such audits disclose expenditures not in accordance with the terms of the grants, the grantor agency could disallow the costs and require reimbursement of the disallowed costs either from the Council or the delegate agency. The Council generally has the right of recovery from the delegate agency.

Some of the audits of the delegate agencies' expenditures for the year ended September 30, 2024, have not been completed. Based on prior experience, the Council management believes that the Council will not incur significant losses from possible grant disallowances.

4. DEFINED BENEFIT PENSION PLAN

Plan Description

The Council participates in a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent, multiple-employer, public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.tcdrs.org.

All full-time and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in temporary positions are not eligible for membership.

Benefits Provided

TCDRS provides retirement, disability and survivor benefits for all its eligible employees. Benefit terms are established by the TCDRS Act. The benefit terms may be amended as of January 1, each year, but must remain in conformity with the Act.

Members can retire at age 60 and above with 10 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 80 or more. Members are vested after ten years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

A summary of plan provisions for the Council are as follows:

Employee deposit rate 4%

Matching ratio (Council to 250% employee) 2.5 to 1

Years required for vesting 10

Service retirement eligibility 30 years at any age, 10 years at age 60 and above

Employees covered by benefit terms

At the December 31, 2023, valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	4
Inactive employees entitled to but not yet receiving benefits	7
Active employees	31
	42

Contributions

The contribution rates for employees in TCDRS are either 4%, 5%, 6%, or 7% of employee gross earnings, as adopted by the employer's governing body. Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Under the state law governing TCDRS, the contribution rate for each entity is determined annually by the actuary and approved by the TCDRS Board of Trustees. The replacement life entry age actuarial cost method is used in determining the contribution rate. The actuarially determined rate is the estimated amount necessary to fund benefits in an orderly manner for each participate over his or her career so that sufficient funds are accumulated by the time benefit payments begin, with an additional amount to finance any unfunded accrued liability.

Employees for the Council were required to contribute 4% of their annual gross earnings during the fiscal year. The contribution rates for the Council were 7.90% and 8.16% in calendar years 2023 and 2024, respectively. The Council's contributions to TCDRS for the year ended September 30, 2024, were \$146,720, and were equal to the required contributions.

Net Pension Liability (Asset)

The Council's Net Pension Liability (Asset) was measured as of December 31, 2023, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability (Asset) was determined by an actuarial valuation as of that date.

Actuarial Assumptions

The Total Pension Liability in the December 31, 2023, actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.50% per year

Investment rate of return 7.50%, net of administration and investment expenses, including inflation

Mortality rates for active members, retirees, and beneficiaries were based on the following:

Depositing members 135% of Pub-2010 General Employees Amount-Weighted Mortality Table for males and

120% Pub-2010 General Employees Amount-Weighted Mortality Table for females, both

projected with 100% of the MP-2021 Ultimate scale after 2010.

Service retirees, beneficiaries and non-

depositing members

135% of Pub-2010 General Retirees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Retirees Amount-Weighted Mortality Table for females, both

projected with 100% of the MP-2021 Ultimate scale after 2010.

Disabled retirees 160% of Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for

males and 125% Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

All actuarial assumptions that determined the total pension liability as of December 31, 2023, were based on the results of an actuarial experience study for the period January 1, 2017 - December 31, 2020, except where required to be different by GASB 68.

The long-term expected rate of return on pension plan investments is 7.6%, net of administrative and investment expenses, including inflation and was determined using a building-block method. Ranges of expected future real rates of return (expected returns, net of pension-plan investment expense and inflation) are developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation.

The target allocation and best estimates of geometric real rates return for each major asset class are summarized in the following table:

Geometric Real

Asset Class	Benchmark	Target Allocation (1)	Rate of Return (Expected minus Inflation) (2)
U.S. Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.75%
Global Equities	MSCI World (net) Index	2.50%	4.75%
Int'l Equities - Developed Markets	MSCI World Ex USA (net) Index	5.00%	4.75%
Int'l Equities - Emerging Markets	MSCI EM Standard (net) Index	6.00%	4.75%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond index	3.00%	2.35%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	3.65%
Direct Lending	S&P/LSTA Leveraged Loan Index	16.00%	7.25%
Distressed Debt	Cambridge Associates Distressed Securities Index (3)	4.00%	6.90%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.10%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	5.20%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index ⁽⁴⁾	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index ⁽⁵⁾	25.00%	7.75%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	3.25%
Cash Equivalents	90-Day U.S. Treasury	2.00%	0.60%

⁽¹⁾ Target asset allocation adopted at the March 2024 TCDRS Board meeting.

Discount Rate

The discount rate used to measure the total pension liability was 7.6%. Cost-of-living adjustments for the Council are not considered to be substantively automatic under GASB 68. Therefore, no assumption for future cost-of-living adjustments is included in either the GASB 68 calculations or the funding valuation, unchanged from that of the previous year. The projection of cash flows used to determine this discount rate assumed that plan members and the employer contributed at the statutorily required rates. Based on that assumption, the pension plan's fiduciary net position was projected to be sufficient to make all future benefit payments to current members of the plan. Therefore, the long-term expected rate of return on pension-plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

⁽²⁾ Geometric real rates of return equal the expected return minus the assumed inflation rate of 2.2% per Cliffwater's 2024 capital market assumptions.

⁽³⁾ Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

⁽⁴⁾ Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

⁽⁵⁾ Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

Changes in the Net Pension Liability (Asset)

	Increase (Decrease)								
	То	tal Pension Liability (a)		n Fiduciary et Position (b)	Net Pension Liability (Asset) (a) - (b)				
Balance as of December 31, 2022 Changes for the year:	\$	1,729,307	\$	1,606,340	\$	122,967			
Service cost		165,397		-		165,397			
Interest on total pension liability (1)		140,751		-		140,751			
Effect of economic/demographic gains or losses		39,551		-		39,551			
Refund of contributions		(5,480)		(5,480)		-			
Benefit payments		(81,545)		(81,545)		-			
Administrative expenses		-		(995)		995			
Member contributions		-		67,993		(67,993)			
Net investment income		-		177,679		(177,679)			
Employer contributions		-		134,290		(134,290)			
Other ⁽²⁾				6,415		<u>(6,415</u>)			
Balance as of December 31, 2023	\$	1,987,981	\$	1,904,697	\$	83,284			

⁽¹⁾ Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

Sensitivity Analysis

The following presents the net pension liability (asset) of the Council, calculated using the discount rate of 7.6%, as well as what the Council's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.6%) or 1-percentage-higher (8.6%) than the current rate:

	Current								
19	1% Decrease 6.60%		scount Rate 7.60%	1% Increase 8.60%					
\$	2,247,621	\$	1,987,981	\$	1,768,637				
\$	342,924	\$	83,284	\$	1,904,697 (136,060)				
	\$ \$ \$	6.60% \$ 2,247,621 1,904,697	\$ 2,247,621 \$ 1,904,697	1% Decrease Discount Rate 6.60% 7.60% \$ 2,247,621 \$ 1,987,981 1,904,697 1,904,697	1% Decrease Discount Rate 16.60% 7.60% 1,987,981 \$ 1,904,697 1,904,697				

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately issued TCDRS financial report. The report may be obtained on the Internet at <u>www.tcdrs.org</u>.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2024, the Council recognized pension expense of \$120,535.

As of September 30, 2024, the Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Ir	eferred nflows esources	Deferred Outflows of Resources		
Differences between expected and actual experience Changes in actuarial assumptions	\$	890 1,770	\$	50,618 23,880	
Net difference between projected and actual investment earnings		-		25,598	
Contributions made subsequent to the measurement date				110,780	
Total	\$	2,660	\$	210,876	

⁽²⁾ Relates to allocation of system-wide items.

\$110,780 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the total pension liability (asset) for the year ending September 30, 2025. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended September 30,	
2025 2026 2027	\$ 24,088 23,570 43,726
2027 2028 2029	(539) 6,591

5. FORTHCOMING ACCOUNTING STANDARDS

Significant new accounting standards issued by the Governmental Accounting Standards Board (GASB) not yet implemented by the Council include the following:

GASB Statement No. 101, Compensated Absences - The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This Statement will become effective for reporting periods beginning after December 15, 2023, and the impact has not yet been determined.

GASB Statement No. 102, Certain Risk Disclosures - This Statement requires governments to disclose essential information about risks related to vulnerabilities due to certain concentrations or constraints. Concentrations and constraints may limit a government's ability to acquire resources or control spending. The requirements of Statement No. 102 are effective for fiscal years beginning after June 15, 2024, and the impact has not yet been determined.

GASB Statement No. 103, Financial Reporting Model Improvements – The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues. This Statement will become effective for reporting periods beginning after June 15, 2025, and the impact has not yet been determined.

GASB Statement No. 104, Disclosure of Certain Capital Assets – The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be presented separately in the note disclosures, including right-to-use assets related to leases, Subscription-Based Information Technology Arrangements, and public-private or public-public partnerships. Other intangible assets are also required to be presented separately by major class. Additional disclosures have also been required for capital assets held for sale. This Statement will become effective for reporting periods beginning after June 15, 2025, and the impact has not yet been determined.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

Plan Year Ended December 31	2015	2016	2017	
Total Pension Liability				
Service Cost Interest total pension liability Effect of plan changes	\$ 40,740 1,614 (713)	\$ 180,990 10,621	\$	164,519 31,004
Effect of assumption changes or inputs Effect of economic/demographic	583	-		2,220
(gains) or losses Benefit payments/refunds of contributions	 171 	 (15,611)		(2,938)
Net change in total pension liability	42,395	176,000		194,496
Total pension liability - beginning	 	 42,395		218,395
Total pension liability - ending (a)	\$ 42,395	\$ 218,395	\$	412,891
Plan Fiduciary Net Position				
Employer contributions Member contributions Investment income net of	\$ 26,103 15,221	\$ 99,023 57,740	\$	100,773 58,082
investment expenses Benefit payments refunds of	(351)	3,125		32,392
contributions Administrative expenses Other	 - (15) (2)	 - (34) <u>3,633</u>		(309) (264) <u>2,121</u>
Net change in plan fiduciary net position	40,956	163,487		192,795
Plan fiduciary net position - beginning	 	 40,956		204,443
Plan fiduciary net position - ending (b)	 40,956	 204,443		397,238
Net pension liability (asset) - ending (a) - (b)	\$ 1,439	\$ 13,952	\$	15,653
Fiduciary net position as a percentage of total pension liability (asset)	97%	94%		96%
Pensionable covered payroll	\$ 1,522,022	\$ 1,443,496	\$	1,452,053
Net pension liability as a percentage of covered payroll	0.1%	0.97%		1.08%

This schedule is required to present ten years of information. This information will be presented as it becomes available.

	2018		2019		2020		2021 2022		2023		
			_		_				_		_
\$	160,433 46,381	\$	158,700 63,178	\$	159,761 81,827	\$	175,693 101,088	\$	179,854 121,060	\$	165,397 140,751
	-		-		70,807		(3,540)		18,527		-
	4,413		13,917		7,072		(1,045)		-		39,551
	(1,457)	_	(2,826)		(10,561)		(20,624)		(6,242)		(87,025)
	209,770		232,969		308,906		251,572		313,199		258,674
_	412,891		622,661	_	855,630		1,164,536	_	1,416,108		1,729,307
<u>\$</u>	622,661	\$	855,630	\$	1,164,536	<u>\$</u>	1,416,108	<u>\$</u>	1,729,307	\$	1,987,981
\$	101,023 57,892	\$	106,113 60,119	\$	113,075 63,257	\$	117,143 65,533	\$	136,505 66,102	\$	134,290 67,993
	(5,642)		90,704		84,280		252,949		(103,850)		177,679
_	(1,457) (444) 4,731		(2,825) (619) 5,708		(10,561) (782) 4,986		(20,624) (804) 4,885		(6,242) (941) 28,888		(87,025) (995) 6,415
	156,103		259,200		254,255		419,082		120,462		298,357
	397,238		553,341		812,541		1,066,796		1,485,878		1,606,340
	553,341		812,541		1,066,796		1,485,878	-	1,606,340		1,904,697
\$	69,320	\$	43,089	\$	97,740	<u>\$</u>	(69,770)	<u>\$</u>	122,967	<u>\$</u>	83,284
	89%		95%		92%		105%		93%		96%
\$	1,447,300	\$	1,502,986	\$	1,581,427	\$	1,638,336	\$	1,652,559	\$	1,699,824
	4.79%		2.87%		6.18%		-4.26%		7.44%		4.90%

SCHEDULE OF EMPLOYER CONTRIBUTIONS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

Fiscal Year Ended September 30,	Actuarially Determined Contribution		ied Employe		Defi	ribution iciency ccess)	P	ensionable Covered Payroll	 l Contribution % of Covered Payroll
2024	\$	146,720	\$	146,720	\$	-	\$	1,812,534	8.09%
2023	•	133,603	•	133,603		-		1,671,734	7.99%
2022		131,358		131,358		-		1,646,864	7.98%
2021		116,363		116,363		-		1,627,508	7.15%
2020		112,341		112,341		-		1,576,346	7.13%
2019		103,600		103,600		-		1,471,706	7.04%
2018		100,850		100,850		-		1,446,974	6.97%
2017		100,323		100,323		-		1,449,834	6.92%
2016		99,680		99,680		-		1,444,644	6.90%

This schedule is required to present ten years of information. This information will be presented as it becomes available.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED SEPTEMBER 30, 2024

Valuation Timing Actuarially determined contribution rates are calculated on a

> calendar year basis as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Methods and assumptions used to determine

contributions rates:

Actuarial Cost Method Entry Age (level percentage of pay) **Amortization Method** Level percentage of payroll, closed

17.3 years (based on contribution rate calculated in **Remaining Amortization Period**

12/31/2023 valuation)

Asset Valuation Method:

Smoothing period 5 years

Recognition method Non-asymptotic

Corridor None Inflation 2.5%

Salary Increases Varies by age and service. 4.7% average over career including

inflation.

Investment Rate of Return 7.50%, net of administrative and investment expenses,

including inflation.

Retirement Age Members who are eligible for service retirement are assumed to

commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.

Mortality 135% of the Pub-2010 General Retirees Table for males and

> 120% of the Pub-2010 General Retirees Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

Reflected in the Schedule of Employer reflected.

Contributions

Changes in Assumptions and Methods 2015: New inflation, mortality and other assumptions were

2017: New mortality assumptions were reflected.

2019: New inflation, mortality and other assumptions were

reflected.

2022: New investment return and inflation assumptions were

reflected.

Changes in Plan Provisions Reflected in the Schedule of Employer

Contributions

2016: No changes in plan provisions were reflected in the Schedule.

2017: New Annuity Purchase Rates were reflected for benefits

earned after 2017.

2019: Employer contributions reflect that the current service matching rate was increased to 150% for future benefits. 2020: No changes in plans provisions were reflected in the

Schedule.

2021: No changes in plans provisions were reflected in the

Schedule.

2022: No changes in plans provisions were reflected in the

Schedule.

2023: No changes in plan provisions were reflected in the

Schedule.

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SUPPLEMENTARY INFORMATION

SCHEDULE OF EXPENDITURES BY OBJECT

	Texas			
	Department		Texas	Texas
	of Aging and	Texas	Department	Texas Commission on
	Disability	Governor's	of	Department of Environmental
	Services	Office *	Agriculture	Transportation Quality
EXPENDITURES				
Salaries	\$ 416,590	\$ 42,425	\$ 3,585	\$ 169,438 \$ 31,054
Benefits	217,960	22,197	1,875	88,650 16,247
Delegate agencies	2,199,258	17,347	-	
Contractual services	175,684	11,140	-	700,304 191,533
Office space	15,921	1,059	281	4,097 1,267
Supplies and materials	15,541	549	1	231,782 136
Travel	38,873	4,851	1,101	5,575 2,149
Repairs and maintenance	-	· -	-	105,809 -
Utilities/telephone	3,947	437	32	25,676 356
Other	76,037	65	1,429	58,605 25
Debt service:				
Principal	64,141	4,440	1,119	46,493 5,040
Interest	1,590	113	28	2,339 124
Capital outlay	-	_	-	-
Indirect cost allocation	371,085	37,791	3,192	<u> 150,930</u> <u> 27,662</u>
Total expenditures	\$ 3,596,627	<u>\$ 142,414</u>	<u>\$ 12,643</u>	<u>\$ 1,589,698</u> <u>\$ 275,593</u>

^{*} Does not include funds passed through from the U.S. Department of Homeland Security. Those are presented in a separate column.

	Texas				Texas		
С	ommission	U. S.		U.S.	Health and		
	on State	Departmen	t [Department	Human		
Е	mergency	of	0	f Homeland	Services		
Con	nmunications	Commerce		Security	Commission	Local	Total
	0.4.04.6			106.005			
\$	94,816	\$ 62,135	-	,	\$ 149,679	\$ -	\$ 1,076,047
	49,607	32,509)	55,631	78,312	-	562,988
	1,173,669	-		-	-	-	3,390,274
	2,007	10,455	,	43,008	17,817	-	1,151,948
	5,216	2,547	,	4,893	4,121	_	39,402
	21,311	931		2,277	355	_	272,883
	4,767	10,153		9,664	3,792	-	80,925
	· -	-		· -	· -	_	105,809
	1,183	556	,	1,593	_	-	33,780
	2,613	802		1,999	16,632	248,672	406,879
	20,901	10,647	,	19,657	16,591	325,552	514,581
	517	271		486	411	9,155	15,034
	-	-		350,551	_	, -	350,551
	84,459	55,347	,	94,712	133,331	-	958,509
-	,		_	,			
\$	1,461,066	\$ 186,353	\$	690,796	\$ 421,041	\$ 583,379	\$ 8,959,610

SCHEDULE OF INDIRECT COSTS

		Budget		Actual	\	/ariance
INDIRECT COSTS						
Salaries	\$	446,626	\$	456,011	\$	(9,385)
Benefits		203,438		238,585		(35,147)
Total indirect salaries and benefits		650,064		694,596		(44,532)
Travel		10,000		9,569		431
Supplies		4,000		5,479		(1,479)
Legal fees		500		1,577		(1,077)
Audit		35,000		35,000		-
Space costs		115,800		118,161		(2,361)
Communications		11,800		13,095		(1,295)
Copies/printing		6,200		6,153		47
Computer costs		56,100		59,814		(3,714)
Postage		7,700		5,750		1,950
Insurance/bonding		5,500		5,014		486
Dues/subscriptions/publications		17,000		16,479		521
Other costs/miscellaneous		4,000		9,684		(5,684)
Prior period carryforward		140,530				140,530
Total other indirect costs		414,130		285,775		128,355
Total indirect costs		1,064,194		980,371		83,823
Less: HOTEDD admin/fiscal contracts		(59,585)		(59,585)		
Net indirect costs	\$	1,004,609		920,786	\$	83,823
Indirect costs recovered				(958,509)		
Current year over (under) recovery to be recaptured in future years				37,723		
Over (under) recovery carried forward from previous years				(146,772)		
Cumulative over (under) recovery to be recovered						
				(100.010)		
in future years			\$	(109,049)		
CALCULATION OF INDIRECT COST RATE:						
Adjusted gross salaries	\$	1,554,576	\$	1,532,058		
Net fringe benefits recovered		813,355		801,573		
Less: indirect salaries and benefits		(650,064)		(694,596)		
Total program personnel costs	\$	1,717,867	\$	1,639,035		
Indirect rate	_	58.48%	=	56.18%		

SCHEDULE OF FRINGE BENEFITS

		Actual	Budget		
Payroll taxes Group insurance Retirement contribution Release time Prior period carryforward	\$	135,828 220,804 146,717 279,285	\$	135,449 200,620 143,328 215,993 117,965	
TOTAL FRINGE BENEFITS	\$	782,634	\$	813,355	
TOTAL WAGES	\$	1,532,058	\$	1,554,576	
EMPLOYEE BENEFIT RATE		51.08%		52.32%	
FRINGE BENEFITS RECOVERED	\$	801,573			
CURRENT YEAR OVER (UNDER) RECOVERY TO BE RECAPTURED IN FUTURE YEARS		18,939			
OVER (UNDER) RECOVERY CARRIED FORWARD FROM PREVIOUS YEARS		(93,641)			
CUMULATIVE OVER (UNDER) RECOVERY TO BE RECOVERED IN FUTURE YEARS	<u>\$</u>	(74,702)			

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Executive Committee Heart of Texas Council of Governments Waco, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of the Heart of Texas Council of Governments (the "Council") as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements, and have issued our report thereon dated February 20, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Council's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Council's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses and significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.



Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Waco, Texas

February 20, 2025

Waco, Texas 76710



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND REPORT ON INTERNAL CONTROL **OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE** AND TEXAS GRANT MANAGEMENT STANDARDS

Executive Committee Heart of Texas Council of Governments Waco, Texas

Report on Compliance for Each Major Federal and State Program

Opinion on Each Major Federal and State Program

We have audited the Heart of Texas Council of Governments' (the "Council") compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement and the Texas Grant Management Standards (TXGMS) that could have a direct and material effect on each of the Council's major federal and state programs for the year ended September 30, 2024. The Council's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Council complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended September 30, 2024.

Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); and TXGMS. Our responsibilities under those standards, the Uniform Guidance and TXGMS are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Council and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the Council's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Council's federal and state programs.



Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Council's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, the Uniform Guidance, and TXGMS will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Council's compliance with the requirements of each major federal and state programs as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, the Uniform Guidance, and TXGMS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Council's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Council's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the *Uniform Guidance* and *TXGMS*, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal and state programs on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal and state programs will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal and state programs that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses and significant deficiencies may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and TXGMS. Accordingly, this report is not suitable for any other purpose.

Waco, Texas

February 20, 2025

SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

Federal Grantor/Pass-through	Assistance Listing	Pass-through Entity Identifying	Total Federal	Passed Through to	
Grantor/Program or Cluster Title FEDERAL AWARDS	Number	Number	Expenditures	Subrecipients	
U. S. Department of Agriculture					
Passed through the Texas Department of Agriculture: 2023-2024 Supplemental Nutrition Assistance (SNAP) Food Stamps (FS) OPS FD	10.561	HHS000979200014	\$ 65,894	\$ -	
2023-2024 Supplemental Nutrition Assistance (SNAP) Food Stamps (FS) Rider 28 HB1	10.561	HHS000979200014	5,830	-	
2024-2025 Supplemental Nutrition Assistance (SNAP) Food Stamps (FS) OPS FD	10.561	HHS000979200014	5,466	-	
2024-2025 Supplemental Nutrition Assistance (SNAP) Food Stamps (FS) Rider 28 HB1	10.561	HHS000979200014	640		
Subtotal SNAP Cluster			77,830		
Total Texas Department of Agriculture			77,830		
Total U. S. Department of Agriculture			77,830		
U. S. Department of Commerce Passed through the Heart of Texas Economic Development District: Continuation Planning Assistance	11 202	ED21AUC2020004	22 222		
Continuation Planning Assistance	11.302	ED21AUS3020006	23,333	-	
Economic Development Support for Planning Organizations	11.302	ED24AUS0G0277	52,500		
Total Heart of Texas Economic Development District			75,833		
Total U. S. Department of Commerce			75,833		
U. S. Department of Housing and Urban Development Passed through the Texas Department of Agriculture: TxCDBG - CEDAF Technical Assistance (CDBG - Entitlement	11.212	050.45.00.45	44.400		
Grants Cluster) TxCDBG - CEDAF Technical Assistance (CDBG - Entitlement	14.218	CEDAF 23-15	11,198	-	
Grants Cluster)	14.218	CEDAF 24-15	1,445		
Total Entitlement Grants Cluster			12,643		
Total Texas Department of Agriculture			12,643		
Total U. S. Department of Housing and Urban Development			12,643		
U. S. Department of Justice Passed through Texas Governor's Office, Criminal Justice Division:					
Violence Against Women Formula Grant Total Texas Governor's Office,	16.588	4762801	3,357		
Criminal Justice Division			3,357		
Total U. S. Department of Justice			3,357		
U. S. Department of Transportation					
Passed through the Texas Department of Transportation:					
Short Range Transit Planning Section 5304	20.505	51008010924	23,715	-	
Short Range Transit Planning Section 5304 Subtotal 20.505	20.505	51008020925	3,102 26,817		
Rural Public Transportation Section 5311	20.509	51018011823	433,921	-	
Rural Public Transportation Section 5311	20.509	51018010924	431,699	-	
Rural Public Transportation Section 5311 Subtotal 20.509	20.509	51018010925	63,981 929,601		
			956,418		
Total Texas Department of Transportation Total U. S. Department of Transportation			956,418		
rotal of 5. Department of Transportation			750,410		

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Assistance Listing Number	Pass-through Entity Identifying Number	Total Federal Expenditures	Passed Through to Subrecipients	
FEDERAL AWARDS (Continued)					
U. S. Department of the Treasury Passed through the Texas Commission on State Emergency Communications:					
COVID-19 ARP 911 Emergency Communications	21.027	CSEC 2024	\$ 135,486	\$ -	
Total Texas Commission of	21.027	3323 232 .			
Emergency Communications			135,486	-	
Total U. S. Department of the Treasury			135,486		
U. S. Department of Health and Human Services Passed through Texas Department of Aging and Disability Services:					
Title VII EAP	93.041	539-16-0019-00001	1,250	-	
Subtotal 93.041			1,250		
2024 Till VII OM	02.042	F20 16 0010 00001			
2024 Title VII - OM	93.042	539-16-0019-00001	11,133	-	
2024 PY Title VII - EAP	93.042	539-16-0019-00001	2,224	-	
2024 PY Title VII - OM	93.042	539-16-0019-00001	29,351	-	
COVID-19 2024 ARP Title VII - OM	93.042	539-16-0019-00001	6,723	-	
Subtotal 93.042			49,431		
2023 Title III - D	93.043	539-16-0019-00001	1,189	-	
2024 Title III - D Evidence Based Intervention	93.043	539-16-0019-00001	7,492	-	
2024 PY Title III - D	93.043	539-16-0019-00001	18,652	-	
COVID-19 2024 ARP Title III - D Evidence Based Intervention	93.043	539-16-0019-00001	13,509	-	
Subtotal 93.043			40,842		
Expanding Public Health Workforce	93.044	539-16-0019-00001	63,160	-	
2023 Title III - B	93.044	539-16-0019-00001	(1,790)	_	
2024 PY Title III - B	93.044	539-16-0019-00001	374,529	-	
COVID-19 2024 ARP Title III - B	93.044	539-16-0019-00001	231,690	-	
2024 Title III - B	93.044	539-16-0019-00001	3,003	-	
2024 PY Title III - C1	93.045	539-16-0019-00001	68,459	68,459	
COVID-19 2024 ARP Disaster Flex Title III-C1	93.045	539-16-0019-00001	147,442	147,442	
2024 Title III - C1	93.045	539-16-0019-00001	126,765	126,765	
2024 Title III - C2	93.045	539-16-0019-00001	599,288	599,288	
2024 PY Title III - C2	93.045	539-16-0019-00001	165,839	165,839	
COVID-19 2024 ARP Title III - C2	93.045	539-16-0019-00001	159,225	159,225	
2024 Nutrition Services Incentive Program	93.053	539-16-0019-00001		133,266	
Subtotal Aging Cluster			2,070,876	1,400,284	
2024 PY Title III - E	93.052	539-16-0019-00001	116,909	-	
2024 Title III - E	93.052	539-16-0019-00001	15,469	-	
COVID-19 2024 ARP Title III - E	93.052	539-16-0019-00001	45,046		
Subtotal 93.052			177,424		
Medicare Improvements for Patients & Providers Act	93.071	539-16-0019-00001	328	-	
2024 ACL Medicare Improvements for Patients & Providers Act	93.071	539-16-0019-00001	20,296	-	
2024 ADRC Medicare Improvements for Patients & Providers Act	93.071	HHS000270200023	6,426		
Subtotal 93.071			27,050		

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Assistance Listing Number	Pass-through Entity Identifying Number	Total Federal Expenditures	Passed Through to Subrecipients
FEDERAL AWARDS (Continued)				
U. S. Department of Health and Human Services (cont.)				
Passed through Texas Department of				
Aging and Disability Services (cont.):				
2024 ADRC Texas Lifespan Program	93.072	HHS000270200023	·	<u> </u>
Subtotal 93.072			13,680	
2023 Health Information, Counseling, and Advocacy Program (HICAP)	93.324	539-16-0019-00001	22,834	-
2024 Health Information, Counseling, and Advocacy Program (HICAP)	93.324	539-16-0019-00001	48,003	
Subtotal 93.324			70,837	-
COVID-19 2023 ARP Elder Justice Act Ombudsman - Staff	93.747	539-16-0019-00001	11,743	
Subtotal 93.747	33.7 .7	555 10 5515 55501	11,743	-
2024 ADDC Housing Navigator	93.791	HHS000270200023		
2024 ADRC Housing Navigator 2024 ADRC Local Contact Agency (OC)	93.791	HHS000270200023	37,708 6,239	-
Subtotal 93.791	93.791	11113000270200023	43,947	
			2,507,080	1 400 294
Total Texas Department of Aging and Disability Services			2,307,080	1,400,284
2023-2024 Temporary Assistance for Needy Families (TANF) OPS FD	93.558	HHS000979200014	773	-
2023-2024 Temporary Assistance for Needy Families (TANF) Rider 28 HB1	93.558	HHS000979200014	68	-
2024-2025 Temporary Assistance for Needy Families (TANF) OPS FD	93.558	HHS000979200014	64	-
2024-2025 Temporary Assistance for Needy Families (TANF) FD	93.558	HHS000979200014	8	-
Rider 28 HB1 Subtotal 93.558			913	
2023-2024 211 Area Information - Childcare	93.575	HHS000979200014	5,573	-
2024-2025 211 Area Information - Childcare	93.575	HHS000979200014	482	
Subtotal CCDF Cluster			6,055	-
2023-2024 Children's Health Insurance Program (CHIP) OPS FD	93.767	HHS000979200014	3,404	-
2023-2024 Children's Health Insurance Program (CHIP) Rider 28	93.767	HHS000979200014	294	-
2024-2025 Children's Health Insurance Program (CHIP) OPS FD	93.767	HHS000979200014	282	-
2024-2025 Children's Health Insurance Program (CHIP) Rider 28	93.767	HHS000979200014	32	
Subtotal 93.767			4,012	
2023-2024 Medicaid Administration (MA) Rider 28 HB 1 OPS FD	93.778	HHS000979200014	106,819	-
2023-2024 Medicaid Administration (MA) Rider 28 HB 1	93.778	HHS000979200014	9,451	-
2024-2025 Medicaid Administration (MA) Rider 28 HB 1 OPS FD	93.778	HHS000979200014	8,861	-
2024-2025 Medicaid Administration (MA) Rider 28 HB 1	93.778	HHS000979200014	1,038	
Subtotal Medicaid Cluster			126,169	
Total Texas Health and Human Services Commission			137,149	
Total U. S. Department of Health and Human Services			2,644,229	1,400,284

Federal Grantor/Pass-through Grantor/Program or Cluster Title	Assistance Listing Number	ing Entity Identifying		Total Federal Expenditures		Passed hrough to brecipients
U. S. Department of Homeland Security						
Passed through Texas Governor's Office, Homeland Security Grants Division:						
Homeland Security Grant Program - Regional Planning	97.067	2954108	\$	43,883	\$	-
Homeland Security Grant Program - Regional Citizen Corps Program	97.067	2954008		12,707		-
Homeland Security Grant Program - ENS Information Sharing	97.067	2953608		(432)		-
Homeland Security Grant Program - Regional Planning	97.067	2954109		135,058		-
Homeland Security Grant Program - Regional Citizen Corps Program	97.067	2954009		9,126		-
Homeland Security Grant Program - ENS Information Sharing	97.067	2953609		45,336		-
Bomb Making Materials Awareness Program Total Texas Governor's Office, Homeland	97.067	4468802		21,676		
Security Grants Division				267,354		
Total U. S. Department of Homeland Security			-	267,354		
Total Federal Awards			\$	4,173,150	\$	1,400,284

State Grantor/ Grant Description			Passed Through to Subrecipients	
STATE AWARDS				
Texas Commission on Environmental Quality				
Solid Waste Planning	582-24-50088	\$ 85,998	3 \$ -	
Air Quality	582-20-10505	187,490	<u> </u>	
Total Texas Commission on Environmental Quality		273,488	<u> </u>	
Texas Governor's Office, Criminal Justice Division				
2023-2024 Regional Law Enforcement Training	1784713	85,828	-	
2023-2024 Purchase of Juvenile Justice Alternatives	1424125	21,357	-	
2024-2025 Purchase of Juvenile Justice Alternatives	1424126	1,276	<u> </u>	
Total Texas Governor's Office, Criminal Justice Division		100.46		
Criminal Justice Division		108,461	<u> </u>	
Texas Governor's Office, Homeland Security Division				
Regional Communication Infrastructure	4559401	403,101	<u> </u>	
Total Texas Governor's Office,				
Homeland Security Division		403,101	<u> </u>	
Total Texas Governor's Office		511,562	<u> </u>	
Texas Department of Aging and Disability Services				
2024 State General Revenue (SGR) - ARP	539-16-0019-00001	59,032	59,032	
2024 State General Revenue (SGR) - Title III-E Match	539-16-0019-00001	97,688	-	
2024 Assisted Living Facility Long-Term Care Ombudsman	539-16-0019-00001	20,368	-	
2025 Assisted Living Facility Long-Term Care Ombudsman	539-16-0019-00001	2,301	-	
2024 ADRC State General Revenue (SGR)	HHS000270200024	96,651	-	
2024 ADRC Promoting Independence	HHS000270200024	13,413	-	
2025 ADRC State General Revenue (SGR)	HHS000270200025	7,917	-	
2025 ADRC Promoting Independence	HHS000270200025	7,055	<u> </u>	
Total Texas Department of Aging and				
Disability Services		304,425	59,032	
Texas Commission on State Emergency				
<u>Communications</u>				
2023 - 911 Emergency Communications	N/A	617,857		
2024 - 911 Emergency Communications	N/A	669,767	-	
2025 - 911 Emergency Communications	N/A	37,459	<u> </u>	
Total Texas Commission on State				
Emergency Communications		1,325,083		

State Grantor/ Grant Description	Pass-through Entity Identifying Number	Entity Identifying State		tity Identifying State Through	
STATE AWARDS (Continued)					
Texas Department of Transportation					
Rural Public Transportation - Section 5311	51218010923	\$ 146,497	\$ -		
Rural Public Transportation - Section 5311	51218010924	387,589	-		
Rural Public Transportation - Section 5311	51218010925	54,134	<u> </u>		
Total Texas Department of Transportation		588,220	<u> </u>		
Texas Health and Human Services Commission					
2023-2024 211 Area Information - Operational	HHS000979200014	174,465	-		
2023-2024 211 Area Information - Rider 28 HB1	HHS000979200014	15,429	-		
2024-2025 211 Area Information - Operational	HHS000979200014	14,473	=		
2024-2025 211 Area Information - Rider 28 HB1	HHS000979200014	1,695	<u> </u>		
Total Texas Health and Human Services Commission		206,062	<u> </u>		
Total State Awards		\$ 3,208,840	\$ 59,032		
Total Federal and State Awards		\$ 7,381,990	\$ 1,459,316		

NOTES TO SCHEDULE OF EXPENDITURES OF

FEDERAL AND STATE AWARDS

SEPTEMBER 30, 2024

1. GENERAL

The Schedule of Expenditures of Federal and State Awards presents the activity of all applicable federal and state awards programs of the Council. The Council's reporting entity is defined in Note 1 of the basic financial statements. Federal and state awards received directly from federal and state agencies, as well as federal awards passed through other government agencies, are included on the Schedule of Expenditures of Federal and State Awards.

2. BASIS OF ACCOUNTING

The Schedule of Expenditures of Federal and State Awards is presented using the modified accrual basis of accounting. The modified accrual basis of accounting is described in Note 1 of the basic financial statements. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the Texas Grant Management Standards ("TxGMS"). Therefore, some of the amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

3. RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS

Grant expenditure reports as of September 30, 2024, which have been submitted to grantor agencies will, in some cases, differ slightly from amounts disclosed herein. The reports prepared for grantor agencies are often prepared at different dates and sometimes reflect refined estimates of year-end accruals. The reports will agree at termination of the grant, as the discrepancies noted are timing differences.

4. INDIRECT COSTS

The Council has not elected to use the de minimis indirect cost rate as allowed in the *Uniform Guidance*.

5. **NEGATIVE AMOUNTS**

Due to a revision in the allocation of certain costs, the grantor has retroactively allocated certain grant expenditures. As a result of this, the effected grants reflect a negative balance on the current Schedule of Expenditures of Federal and State Awards.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

Summary of Auditor's Results

Financial Statements:

Type of auditors' report issued Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Noncompliance material to financial statements noted?

Federal and State Awards:

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditors' report issued on compliance

for major programs Unmodified

Any audit findings disclosed that are required to

be reported in accordance with 2 CFR 200.516(a)

or Texas Grant Management Standards? No

Identification of major programs:

Assistance Listing Number: Name of Program or Cluster:

#93.044, 93.045, and 93.053 Aging Cluster

State 911 Emergency Communications

Dollar threshold used to distinguish between type A

and type B federal programs \$750,000

Dollar threshold used to distinguish between type A

and type B state programs \$750,000

Auditee qualified as low-risk auditee? Yes

Findings Relating to the Financial Statements Which are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards

None

Findings and Questioned Costs for Federal and State Awards

None



Mayor Geary Smith President

Judge Richard Duncan Vice-President Councilmember Jimmy Rogers
Secretary/Treasurer

Russell Devorsky
Executive Director

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

FOR THE YEAR ENDED SEPTEMBER 30, 2024

None